

Navigating New Federal Policies on Bridge Redundancy

Francisco Javier Bonachera Martin, PhD, PE

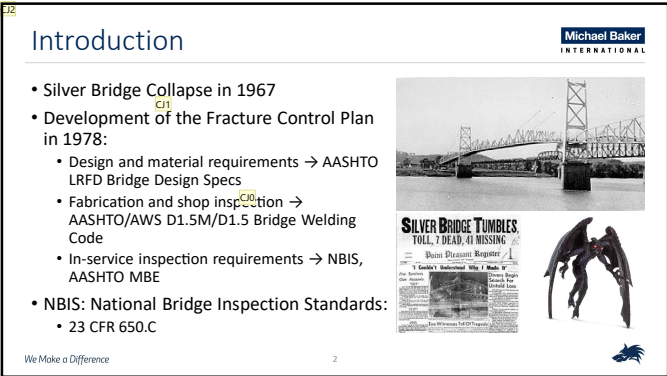
2023 ACEC-IA + Iowa DOT + FHWA Iowa Transportation Conference
September 19, 2023



Michael Baker INTERNATIONAL We Make a Difference

Introduction

- Silver Bridge Collapse in 1967
- Development of the Fracture Control Plan in 1978:
 - Design and material requirements → AASHTO LRFD Bridge Design Specs
 - Fabrication and shop inspection → AASHTO/AWS D1.5M/D1.5 Bridge Welding Code
 - In-service inspection requirements → NBIS, AASHTO MBE
- NBIS: National Bridge Inspection Standards:
 - 23 CFR 650.C

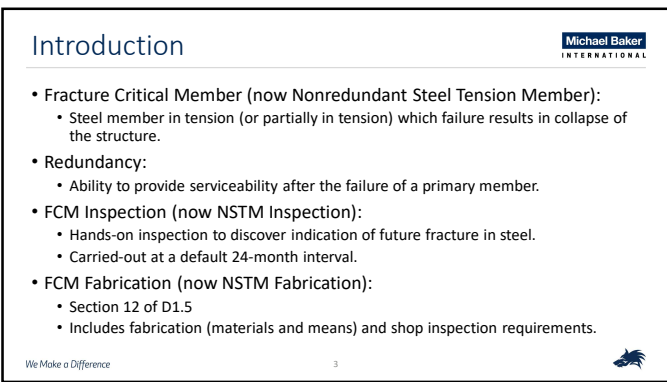


Michael Baker INTERNATIONAL

We Make a Difference

Introduction

- Fracture Critical Member (now Nonredundant Steel Tension Member):
 - Steel member in tension (or partially in tension) which failure results in collapse of the structure.
- Redundancy:
 - Ability to provide serviceability after the failure of a primary member.
- FCM Inspection (now NSTM Inspection):
 - Hands-on inspection to discover indication of future fracture in steel.
 - Carried-out at a default 24-month interval.
- FCM Fabrication (now NSTM Fabrication):
 - Section 12 of D1.5
 - Includes fabrication (materials and means) and shop inspection requirements.



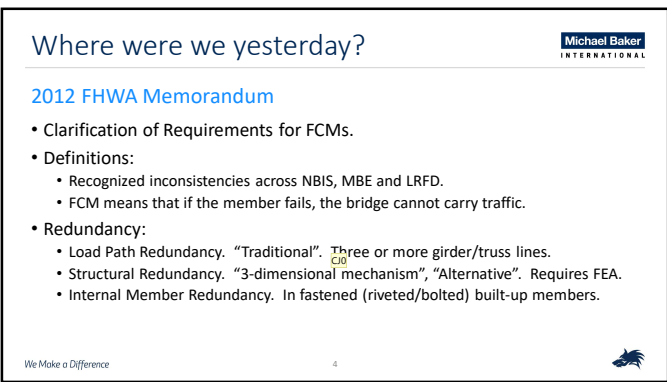
Michael Baker INTERNATIONAL

We Make a Difference

Where were we yesterday?

2012 FHWA Memorandum

- Clarification of Requirements for FCMs.
- Definitions:
 - Recognized inconsistencies across NBIS, MBE and LRFD.
 - FCM means that if the member fails, the bridge cannot carry traffic.
- Redundancy:
 - Load Path Redundancy. "Traditional". Three or more girder/truss lines.
 - Structural Redundancy. "3-dimensional mechanism", "Alternative". Requires FEA.
 - Internal Member Redundancy. In fastened (riveted/bolted) built-up members.




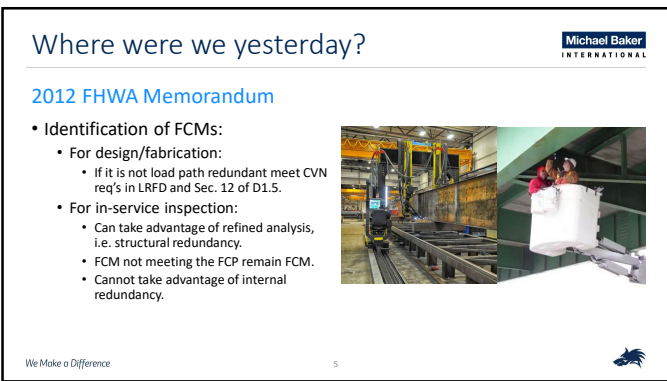
Michael Baker INTERNATIONAL

We Make a Difference

Where were we yesterday?

2012 FHWA Memorandum

- Identification of FCMs:
 - For design/fabrication:
 - If it is not load path redundant meet CVN req's in LRFD and Sec. 12 of D1.5.
 - For in-service inspection:
 - Can take advantage of refined analysis, i.e. structural redundancy.
 - FCM not meeting the FCP remain FCM.
 - Cannot take advantage of internal redundancy.

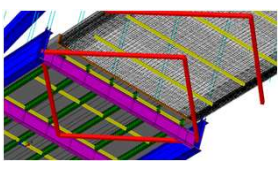
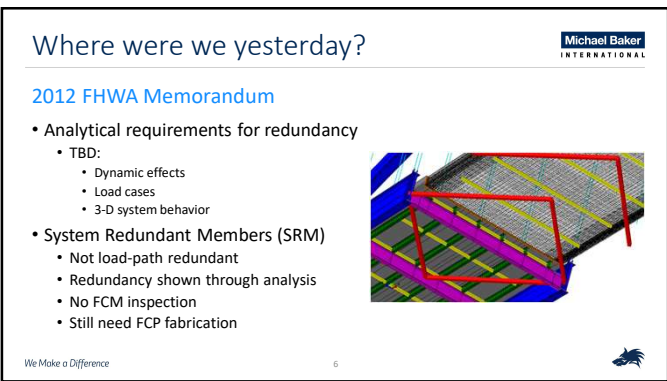
Michael Baker INTERNATIONAL

We Make a Difference

Where were we yesterday?

2012 FHWA Memorandum

- Analytical requirements for redundancy
 - TBD:
 - Dynamic effects
 - Load cases
 - 3-D system behavior
- System Redundant Members (SRM)
 - Not load-path redundant
 - Redundancy shown through analysis
 - No FCM inspection
 - Still need FCP fabrication

Michael Baker INTERNATIONAL

We Make a Difference

Slide 2

CJ0 Overall use this guidance for bullet point punctuation: If the bullet point contains a sentence, you should add a period to the end of it. If not a full sentence, delete periods.

Covelli, Julia, 2023-09-13T20:05:36.671

CJ1 Overall use this guidance for capitalization in bullet points: Only capitalize first word and proper nouns

Covelli, Julia, 2023-09-13T20:06:24.793

CJ2 Overall use this guidance on acronyms: In first instance, spell out, then use acronym thereafter. I.e. first use: Federal Aviation Administration (FAA) and then FAA thereafter

Covelli, Julia, 2023-09-13T20:12:43.694

Slide 4

CJ0 Three

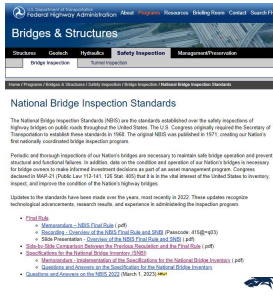
Covelli, Julia, 2023-09-13T20:13:28.826

Where are we today?



2022 FHWA Memorandum and NBIS

- New memo issued on May 9 2022.
- Major update to the NBIS published on May 6, 2022:
 - Number of changes affecting routine inspection and other inspection types.
 - Focus on FCM inspection requirements.
- States may develop a policy to alleviate FCM inspection.
- If SRMs were in your inventory, update procedures by June 6, 2024.



Where are we today?



2022 FHWA Memorandum and NBIS

- Changes to the NBIS regarding FCMS:
 - FCM is “obsolete”, new term is Nonredundant Steel Tension Member (NSTM)
 - Primary steel member fully or partially in tension, and without redundancy, whose failure may cause a portion or the entire bridge to collapse.
 - NSTM replaces FCM everywhere (FCM inspection → NSTM inspection)
 - Will be adopted by AASHTO and AWS in the next specs.
- Other new definitions:
 - Internal redundancy: Within cross-section, fracture does not propagate among components.
 - Load path redundancy: Based on number of primary members (3+).
 - System redundancy: Within the system, full fracture of a member does not result in collapse.

Where are we today?



2022 FHWA Memorandum and NBIS

- NSTM inspection intervals:
 - Method 1:
 - 24 months is the standard.
 - 12 months is for condition 4 (poor) or worse.
 - NEW OPTIONAL 48 months for:
 - Built after 1978 and per the FCP
 - Infinite fatigue life
 - No cracking history
 - Condition 6 or better
 - Design load inv. $RF \geq 1.0$.
 - No posting for routine permits
 - No pin and hangers
- Method 2: “Rigorous assessment”



Where are we today?



2022 FHWA Memorandum and NBIS

- Where do I get alleviation from NSTM inspection?
 - § 650.313 (f) (1) (i)
- ... may choose to demonstrate a member has system or internal redundancy such that it is not considered an NSTM. The entity may develop and submit a formal request for FHWA approval of procedures using a nationally recognized method to determine that a member has system or internal redundancy. FHWA will review the procedures for approval based upon conformance with the nationally recognized method.

Where are we today?



2022 FHWA Memorandum and NBIS

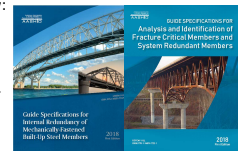
- What does the request for policy approval need:
 - Written policy and procedures
 - Identification of nationally recognized methods
 - Baseline condition of bridges
 - Description of what affect system or internal redundancy
 - Routine inspection requirements
 - Special inspection requirements
 - Evaluation criteria for review

Where are we today?



2022 FHWA Memorandum and NBIS

- Nationally recognized methods of analysis:
 - Consult Office of Bridges and Structures, currently:
 - AASHTO Guide Specs. for Analysis and Identification of FCMS and SRMs.
 - AASHTO Guide Specs. for Internal Redundancy of Mechanically-Fastened Built-Up Steel Members.
 - Other methods endorsed by a national organization (2+ states) or adopted by two or more States or by the Federal government are acceptable.
 - Factors affecting applicability to be addressed in the procedure.
 - For journal-published include editorial practice, board, impact.




Where are we today?

Michael Baker INTERNATIONAL

2022 FHWA Memorandum and NBIS

- Baseline condition of the bridge:
 - Fatigue cracks
 - Fatigue life considerations
 - Severity and extent of corrosion
 - Impact damage




We Make a Difference 13

Where are we today?

Michael Baker INTERNATIONAL

2022 FHWA Memorandum and NBIS

- Details that affect redundancy:
 - System redundancy:
 - Pin and hangers
 - Nonredundant eyebars
 - Plug welds
 - Discontinuous back-up bar splices
 - CIF
 - Other fracture prone details.



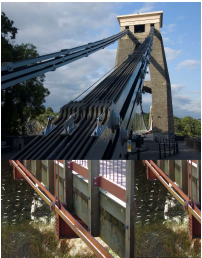
We Make a Difference 14

Where are we today?

Michael Baker INTERNATIONAL

2022 FHWA Memorandum and NBIS

- Details that affect redundancy:
 - System redundancy:
 - Pin and hangers
 - Nonredundant eyebars
 - Plug welds
 - Discontinuous back-up bar splices
 - CIF
 - Other fracture prone details.



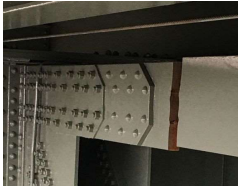
We Make a Difference 15

Where are we today?

Michael Baker INTERNATIONAL

2022 FHWA Memorandum and NBIS

- Details that affect redundancy:
 - System redundancy:
 - Pin and hangers
 - Nonredundant eyebars
 - Plug welds
 - Discontinuous back-up bar splices
 - CIF
 - Other fracture prone details.



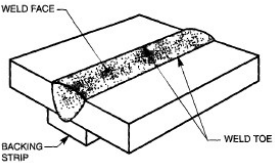
We Make a Difference 16

Where are we today?

Michael Baker INTERNATIONAL

2022 FHWA Memorandum and NBIS

- Details that affect redundancy:
 - System redundancy:
 - Pin and hangers
 - Nonredundant eyebars
 - Plug welds
 - Discontinuous back-up bar splices
 - CIF
 - Other fracture prone details



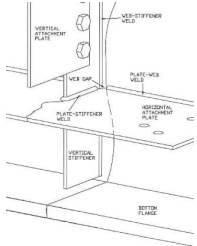
We Make a Difference 17

Where are we today?

Michael Baker INTERNATIONAL

2022 FHWA Memorandum and NBIS

- Details that affect redundancy:
 - System redundancy:
 - Pin and hangers
 - Nonredundant eyebars
 - Plug welds
 - Discontinuous back-up bar splices
 - CIF
 - Other fracture prone details

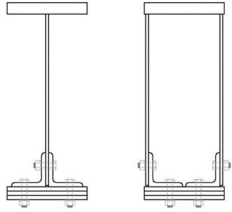


We Make a Difference 18

Where are we today?

2022 FHWA Memorandum and NBIS

- Details that affect redundancy:
 - Internal redundancy:
 - Section proportions and connections
 - Ability to identify faulted member
 - Strength in the faulted state
 - Serviceability in the faulted state

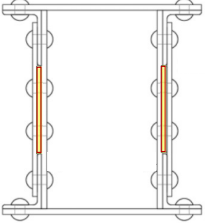


We Make a Difference 19

Where are we today?

2022 FHWA Memorandum and NBIS

- Details that affect redundancy:
 - Internal redundancy:
 - Section proportions and connections
 - Ability to identify faulted member
 - Strength in the faulted state
 - Serviceability in the faulted state



We Make a Difference 20

Where are we today?

2022 FHWA Memorandum and NBIS

- Details that affect redundancy:
 - Internal redundancy:
 - Section proportions and connections
 - Ability to identify faulted member
 - Strength in the faulted state
 - Serviceability in the faulted state


Case	Description	Illustrative Example	Factors, R_1 and R_2
1	Member is attached to column and angles. Connection plate is connected to beams or one plate. Plates connecting to the column are attached to the column with plates within the area shown under the dashed line.		Limit State: When $R_1 < 1.0$, $R_2 = 1.0$ (1-plate-to-1-plate) When $R_1 < 1.0$ and $R_2 < 1.0$, $R_2 = 1.0$ (1-plate-to-1-plate) For member-to-column plates: $R_1 = 1.0$ $R_2 = 1.0$
2	Member is attached to column and angles. Connection plate is connected to beams or one plate. Plates connecting to the column are attached to the column with plates within the area shown under the dashed line.		When $R_1 < 1.0$, and the full depth plates are attached to the column, then: For member-to-column connection: $R_1 = 1.0$ or $1.3 (1 - \frac{R_1}{2})$ For member-to-beam plates: $R_1 = 1.0$ $R_2 = 1.0$
3	Member is attached to column and angles. Connection plate is connected to beams or one plate. Plates connecting to the column are attached to the column with plates within the area shown under the dashed line.		Limit State: For member-to-column connection: $R_1 = 1.0$ $R_2 = 1.0$

We Make a Difference 21

Where are we today?

2022 FHWA Memorandum and NBIS

- Routine inspection considerations:
 - Inspection interval
 - Access methods
 - Focus areas/conditions
- Special inspection considerations:
 - Interior members and connections
 - Inspection interval for IRMs



We Make a Difference 22

Where are we today?

2022 FHWA Memorandum and NBIS

- Routine inspection considerations:
 - Inspection interval
 - Access methods
 - Focus areas/conditions
- Special inspection considerations:
 - Interior members and connections
 - Inspection interval for IRMs

Calculated Estimated Remaining Minimum Fatigue Life, N_f (Years)	Maximum Permitted Interval (Years)
$N_f < 20$	Larger of 2 years or $0.5N_f^{**}$
$N_f \geq 20$	10

*The calculated inspection interval may be rounded up to the next even-year interval.
**The calculated inspection interval may be rounded up to the next half-year interval.

Calculated Estimated Remaining Minimum Fatigue Life, N_f (Years)	Maximum Permitted Interval (Years)
$N_f < 5$	Smaller of 2 years or $0.5N_f^{**}$
$5 < N_f < 20$	$0.5N_f^{**}$
$N_f \geq 20$	10


*The calculated inspection interval may be rounded up to the next half-year interval.
**The calculated inspection interval may be rounded up to the next even-year interval.

We Make a Difference 23

Where are we today?


2022 FHWA Memorandum and NBIS

- Criteria for redundancy re-evaluation:
 - Defects, section loss
 - Impact, fire damage
 - Repair, retrofits, rehabilitations



We Make a Difference 24


Incentives




- **Cost:**
 - NSTM are recurrent large expenses over the life of a steel bridge.
- **Safety:**
 - Safety of inspectors.
 - Safety of drivers.
- **Efficiency and effectiveness:**
 - NSTM inspection is difficult and might not be effective in fracture prevention.
- **Ownership:**
 - Don't you want to know what components are actually critical?

We Make a Difference




25



Incentives



- DOTs are already applying redundancy analysis to avoid NSTM inspection:
 - WisDOT has already declassified several (over 70 spans) twin tub girder bridges.
 - IDOT has released a memo for designers and is working on revised policy.
 - TxDOT has developed policies for twin tub girders and straddle bents.






To: ALL BRIDGE DESIGNERS
 From: Jayna F. Scott
 Subject: Nonredundant Steel Tension Members in Design
 Date: August 25, 2023


Bridges with Nonredundant Steel Tension Members (NSTM) require flexible inspection to justify inspection at an interval different from the Illinois Department of Transportation (IDOT) Standard Bridge Manual Section 8.4.1 - Flexible Cable Member Inspection Interval. This inspection interval often requires additional equipment, such as hoists and ladders, and the accompanying time increase to accommodate said equipment. This results in considerable traffic delays and monetary costs to the traveling public and bridge owners.

We Make a Difference

26




Summary and Conclusions



- FCMs are now NSTMs.
- NSTMs can now be inspected at 48 months (optional).
- NBIS and FHWA recognize both internal and system redundancy.
 - You can use it to alleviate NSTM inspection requirements.
 - Still have to fabricate per Sec. 12 of the Bridge Welding Code.
- To designate SRMs and IRMs, DOTs need to submit policy to FHWA:
 - Analysis based on nationally recognized method
 - Baseline condition and criteria for re-evaluation of redundancy
 - Details that affect redundancy
 - Routine and special inspection considerations

We Make a Difference

27





Questions?

Thanks for your attention

We Make a Difference

28





We Make a Difference

